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have a stake, financial requirement as part of this and many types of similar legislation.

PRESIDENT: Senator Moylan.

SENATOR MOYLAN: Mr. President and members of the Legislature, I hesitate to rise on this with all the oratory that has gone on. We made a good study of this bill in committee. I think this bill should stay alive and should be moved across the board. The fact . . . the statement that was made here on the floor, that we are committing future legislators, I don't believe is quite true. I've sat in this body for quite some time and I've seen the time that we've changed or discontinued action of previous sessions of the Legislature. This can be done by the next session of the Legislature if it is deemed advisable. I believe this is a worthwhile bill. Everyone knows the counties are in financial trouble and they have a constitutional ceiling on the amount they can levy for income. Therefore, I believe this bill should be acted on and passed across the board right now.

PRESIDENT: Senator Duis.

SENATOR DUIS: Mr. President, members of the Legislature, I oppose bracketing of the bill because I think some action should be taken on the bill at the present time. My reasoning behind this particular thought of mine is that I think we're all losing sight of the budgeting process of the State of Nebraska. First off the budget of the State of Nebraska starts from zero. We're trying to evolve ourselves into the fact of how much money do we have so we can put a budget to it. When we make a budget we don't have any money. We're from zero. Consequently, bracketing this bill to see if we're going to have \$2 1/2 million is, to me, the reverse procedure of making a budget. Now we've been doing this, . . . and I believe the thought was given we ought to have a board up here to tell us how much money we've got so we know how much to spend. Well as far as I'm concerned when we start making a budget we don't have any money. The fact that we would raise the income tax retroactive to the first of the year wouldn't bear out any fact at all because that particular money that's coming in does not belong to the State of Nebraska until it has been determined whether those deposits made by those people are not returnable to them. The only way we could do this is and do it legally and raise money for this particular time that we have within this fiscal year would be to raise the sales tax with the emergency clause so that the money that comes in would be ours. That money that comes in from the income tax for this particular year is not due from the people until next year. That money they put in here is deposited with us for safe-keeping. If we use that money that we have coming in this year we would be doing just exactly like the Federal government. We would be operating in the red. I don't think this state government was intended for that particular purpose. By bracketing this bill at the present time to see if we've got \$2 1/2 million would be doing exactly what a lot of people are doing right now with the state budget and not trying to determine how much money is coming in so they can fit a budget with it. We have to start from zero, then in October or November, when we know after this session what our budget is then the people of Nebraska might be